

Message Text

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16

ACTION SS-25

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O 131530Z JAN 76

FM AMEMBASSY NICOSIA

TO SECSTATE WASHDC IMMEDIATE 2876

INFO AMEMBASSY ATHENS IMMEDIATE

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C O N F I D E N T I A L NICOSIA 0119

EXDIS

ATHENS PASS EUR/SE DIRECTOR EAGLETON

E. O. 11652: GDS

TAGS: PFOR TU CY GR US

SUBJECT: RESUMED CYPRUS NEGOTIATIONS

REF: NICOSIA 0097

1. SYG SPECIAL REPRESENTATIVE PEREZ DECUELLAR SAW CLERIDES AND DENKTASH JANUARY 12 TO PUT WALDHEIM'S PROPOSAL FOR RESUMPTION OF NEGOTIATIONS IN VIENNA ON FEBRUARY 17 RPT 17 (NOT FEBRUARY 16 AS STATED IN REFTEL).

2. ACCORDING TO DECUELLAR, CLERIDES GAVE IMMEDIATE AND UNQUALIFIED APPROVAL.

3. DENKTASH WAS MORE DIFFICULT. HE SAID "YES" IN PRINCIPLE BUT THREW IN QUALIFIERS. BEFORE NEGOTIATIONS COULD RESUME, HE STATED, THERE WOULD HAVE TO BE AGREEMENT ON "NATIONAL GUARANTEES" OF CYPRUS INDEPENDENCE TO BE INCORPORATED IN A FINAL SETTLEMENT. FROM HIS DEFINITION IT WAS CLEAR THAT BY THESE HE REFERRED TO ENSURING TURKEY'S RIGHT OF MILITARY RE-INTERVENTION IN CYPRUS AT ANYTIME IT VIEWED THIS AS WARRANTED.

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HE DIFFERENTIATED "NATIONAL GUARANTEES" BY TURKEY AND

GREECE FROM "INTERNATIONAL GUARANTEES" ON WHICH HE SAID THERE DID NOT HAVE TO BE SPECIAL UNDERTAKING AS THESE INHERENT IN UN CHARTER. DENKTASH ALSO SAID HE REMAINED DISSATISFIED WITH EVASIVENESS OF GOC POSITION ON EXCLUSION OF ENOSIS (NICOSIA 0107). FINALLY, DENKTASH STATED THAT HE COULD NOT REPLY TO SYG'S PROPOSAL UNTIL HE HAD CHECKED WITH ANKARA. GOT, HE THOUGHT, WOULD WANT FIRMER UNDERSTANDINGS THAN PRESENTLY EXISTED AS TO "STRUCTURE AND PROCEDURE" OF NEGOTIATION BEFORE GIVING ITS APPROVAL. (PEREZ DECUELLAR TOOK THIS TO BE A REFERENCES TO LIMITING THE ROLE OF SYG AND OBTAINING PRIOR AGREEMENT THAT VIENNA TALKS WOULD BE RESTRICTED TO ESTABLISHING AGREEMENT TO FORM SUBCOMMITTEES WITH MAINLAND PARTICIPATION TO STUDY KEY ASPECTS. INDEED, DENKTASH SPECIFIED THE THREE COMMITTEES ENVISAGED BY THE TURKISH SIDE: TERRITORY, CONSTITUTION AND COMPENSATION).

4. WITH DENKTASH, DECUELLAR ARGUED THAT GUARANTEES WERE AN ULTIMATE ISSUE WHICH COULD NOT REASONABLY BE INJECTED AS A PRECONDITION TO RESUMPTION. DENKTASH APPEARED TO ACQUIESCE ON THIS BUT HELD TO HIS POSITION THAT HE COULD NOT REPLY BEFORE CONSULTING ANKARA. HE SUGGESTED THAT TO AVOID CREATING UNNECESSARY PROBLEMS AT THIS JUNCTURE DECUELLAR INFORM CLERIDES ONLY THAT HE HAD AGREED TO PROPOSED RESUMPTION IN PRINCIPLE CONTINGENT UPON GOT APPROVAL ON WHICH HE HOPED TO HAVE A QUICK REPLY.

5. DECUELLAR WILL BE IN TOUCH WITH ME AGAIN AS SOON AS HE HEARS FROM DENKTASH. PUTTING EVERYTHING TOGETHER, HE SPECULATES THAT WHAT TURKISH SIDE IS AIMING FOR IS A VIENNA DISCUSSION LIMITED TO THREE OR POSSIBLY FOUR DAYS RESULTING IN AGREEMENT ON FORMATION OF SUBCOMMITTEES AND ANNOUNCEMENT OF A TIME AND PLACE FOR THEM TO BEGIN WORK. HE NOTED THAT SYG, OF COURSE, WOULD WORK FOR A MORE MEANINGFUL DISCUSSION OF GREATER LENGTH IN VIENNA, I.E. ONE MORE IN KEEPING WITH BRUSSELS UNDERSTANDINGS. DECUELLAR NOTED, HOWEVER, THAT IN SITUATION IN WHICH GOT IS BLAMING DENKTASH FOR OBSTREPEROUSNESS AND DENKTASH IS SAYING THE HARD LINE POSITION EMANATES FROM ANKARA, THEREBY ENABLING EACH TO AVOID

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RESPONSIBILITY, IT IS HARD TO BE OPTIMISTIC. HE RECOGNIZED, ALSO, THE DANGER THAT IF TURKS WERE TOO HARD, THE GREEK SIDE COULD BALK. DECUELLAR'S PERSONAL VIEW IS THAT WHAT WE MAY BE WITNESSING IS AN UNHEALTHY INTERACTION BETWEEN DEMIREL'S POLITICAL WEAKNESS AND THEREFORE QUEASINESS, AND A WISH ON DENKTASH'S PART TO POSTPONE SIGNIFICANT DISCUSSION UNTIL HIS POSITION IS CONSOLIDATED THROUGH TURKISH CYPRIOT ELECTIONS CUR-

RENTLY SCHEDULED FOR MID-MARCH. IN CONVERSATION WITH
DECUELLAR, AS WITH US, DENKTASH REPEATEDLY STRESSES THAT
IT IS UNREALISTIC TO EXPECT A SOLUTION IN LESS THAN TWO
OR THREE YEARS.

6. COMMENT: DEPENDING IN PART ON NATURE OF DENKTASH'S
REPLY, WE MAY NEED TO CONSIDER ADVISABILITY OF AGAIN
GOING BACK TO CONCERNED PARTIES IN AN EFFORT TO ENSURE
THAT VIENNA RESUMPTION IS MORE SUBSTANTIAL AND IN KEEPING
WITH BRUSSELS UNDERSTANDINGS THAN IT IS PRESENTLY SHAPING
UP TO BE.
CRAWFORD

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